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Broader context

Decarbonising the heating sector in the global economy presents infrastructural and social challenges, especially for those nations that are reliant on natural gas for heat provision. Fuel poverty is a major issue that affects a significant portion of people in the developed world, with the lack of affordable heat being a key determinant of excess winter deaths. It is imperative that access to affordable heat is increased during the transition towards net-zero greenhouse gas emissions. In this context, there is growing evidence to indicate that the co-deployment of H₂ and CO₂ infrastructure may facilitate a sustainable energy transition from the incumbent natural gas infrastructure to a carbon-neutral future. Yet, there is little understanding of the requirements of the transition (i.e., investment locations, extent of financial support, and rates of deployment) to support this ambition. Moreover, the impact of geographical considerations related to resource and storage availability on the economic feasibility of technology investments are poorly understood. In this study, we present a systematic

assessment of the regional conversion of the natural gas supply chain to H₂, accounting for all the processing elements within both H₂ and CO₂-integrated value chains. We compare the overall primary energy consumption of the designed system relative to the incumbent infrastructure to identify regional implications for resource use. Key questions that are addressed in this work include: (a) what is the required scale of technology deployment?, (b) what are the regional factors that determine optimal investment locations?, (c) what is the cost of heat supply using H_2 and what is necessary for it to be affordable?

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What is needed to deliver carbon-neutral heat using hydrogen and CCS?*

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In comparison with the power sector, large scale decarbonisation of heat has received relatively little attention at the infrastructural scale despite its importance in the global CO₂ emissions landscape. In this study we focus on the regional transition of a heating sector from natural gas-based infrastructure to H_2 using mathematical optimisation. A discrete spatio-temporal description of the geographical region of Great Britain was used in addition to a detailed description of all network elements for illustrating the key factors in the design of nation-wide H_2 and CO_2 infrastructure. We have found that the synergistic deployment of H₂ production technologies such as autothermal reforming of methane, and biomass gasification with CO₂ abatement technologies such as carbon capture and storage (CCS) are critical in achieving cost-effective decarbonisation. We show that both large scale underground H₂ storage and water electrolysis provide resilience and flexibility to the heating system, competing on cost and deployment rates. The optimal regions for siting H₂ production infrastructure are characterised by proximity to: (1) underground H₂ storage, (2) high demands for H₂, (3) geological storage for CO₂. Furthermore, cost-effective transitions based on a methane reforming pathway may necessitate regional expansions in the supply of natural gas with profound implications for security of supply in nations that are already highly reliant, potentially creating an infrastructure lock-in during the near term. We found that the total system cost, comprising both investment and operational elements, is mostly influenced by the natural gas price, followed by biomass price and CapEx of underground caverns. Under a hybrid Regulated Asset Base (RAB) commercial framework, with private enterprises delivering production infrastructure, the total cost of heat supply over the infrastructure lifetime is estimated as 5.2-8.6 pence per kW h. Due to the higher cost relative to natural gas, a Contract for Difference payment between $\pounds 20$ per MW h and $\pounds 53$ per MW h will be necessary for H₂-derived heat to be competitive in the market.

1 Introduction

1.1 Challenges and knowledge gaps

A growing need for climate change mitigation has led to the establishment of ambitious legislation by advanced economies, such as the United Kingdom (UK), France, and Norway to an



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economy-wide transition to net-zero greenhouse gas emissions by 2050.¹ In this context, progress in the decarbonisation of the heating sector has lagged significantly behind the electricity sector² and requires concerted attention. Heating and cooling related consumption accounts for half of the primary energy consumption in the European Union (EU).³ At present, natural gas is used to supply nearly half of the EU heat demand with national shares as high as 80% in the Netherlands and the UK.4,5 Growing energy demands, coupled with unique geological conditions (access to low-cost gas production and underground storage), are likely to have cemented the establishment of natural gas networks in such regions.⁶⁻¹⁰ In this context, a H₂-based heating supply may provide an attractive opportunity for "low-carbon" infrastructural transitions in these regions due to its ability to reutilise the existing gas infrastructure whilst providing consumers with affordable heat using familiar technologies.

There is an ongoing debate on the optimal set of technologies for the deployment of "low-carbon" H₂ in order to supply the near term demand. Globally, methane and coal-based technologies currently dominate the dedicated H₂ production capacity (approximately 70 Mt year⁻¹) with shares of 76% (used in Middle East, EU, Russia, United States, etc.) and 23% (mainly used within the People's Republic of China) respectively.¹⁵ The remaining 1% is produced via water electrolysis (WE). There is great uncertainty as to the value offered by alternative production technologies for the generation of H₂ in a CO₂-neutral environment. As discussed in Appendix A.2, there are a wide variety of commercially available technology options for the production of H₂. Fig. 1 illustrates that at the time of writing, heating pathways relying on H₂ from existing fuels without carbon capture and storage (CCS) are untenable in the long-term as they are more CO₂-intensive than the direct combustion of natural gas. The future deployment potential of WE at scale will be dependent on achieving net-zero CO₂ emissions from the power sector. Importantly, WE has a lower CO₂ footprint compared to autothermal reforming (ATR) with CCS only when the CO₂ intensity of the power supply is less than 10 g kW h^{-1} . Negative emissions technologies (NETs) such as biomass gasification or biomass combined heat & power (CHP) with CCS may have an important role due to their unique ability to supply heat whilst removing CO₂ from the atmosphere. Overall, the deployment potential of any technology is likely to be influenced by its CO₂ intensity, feedstock prices and its availability. Hence, they must be incorporated in planning to identify the most relevant technology choices in a CO2-neutral environment.

1.2 Existing literature

One of the earliest attempts at devising a robust mathematical model of a H_2 supply chain (HSC) network was achieved by Van Den Heever and Grossmann in 2003.¹⁶ Their work considered a set of pre-defined nodes representing production facilities with inter-connecting pipelines and customers, with emphasis on the planning and scheduling of the network. However, this methodology failed to account for the deployment of new infrastructure. This gap was addressed in 2006, when Almansoori and Shah presented general frameworks for HSC



Fig. 1 CO₂ intensity of heat provision for various technologies, excluding the generation of greenhouse gas emissions during material extraction, construction, transportation, and decommissioning. A boiler conversion efficiency of 94%¹¹ and a natural gas CO₂ intensity of 184 g kW h⁻¹ (ref. 12) are assumed for the feedstock. Due to the fact that ATRs with gas heating reforming (GHR) and CCS are net importers of power, their overall CO₂ intensity has a weak dependency on the electricity grid. Coal gasification assumes a bituminous coal feed with an energy content of 8.4 kW h kg_{HHV}⁻¹ and an achievable CO₂ capture rate of 88% when relevant.¹³ Markers represent the CO₂ intensity of heat achievable through WE if the indicated nations use their electricity grid as the power supply, based on 2016 estimates from the European Environment Agency.¹⁴ Country names are as follows: Sweden (SE), France (FR), Slovakia (SK), Denmark (DK), Italy (IT), United Kingdom (UK), Ireland (IE), Germany (DE), Netherlands (NL).

design and operation.^{17–19} A large number of studies have further explored the design of HSCs in various geographical contexts for an extensive array of applications.^{20–34}

To the best of the authors' knowledge, Moreno-Benito *et al.*³³ is the only study that has considered spatially-explicit, simultaneous development of both H_2 and CO_2 value chains to support the decarbonisation of the transportation system. Similarly, little attention has been paid to the development of HSCs for the decarbonisation of heat as an energy vector with only a single publication by Samsatli and Samsatli to the authors' knowledge.³⁵ They studied the role of renewable H_2 and electrification in decarbonising heat and found that complete electrification is preferable in the absence of large scale H_2 storage. However, the potential for H_2 to replace the existing heat demand from natural gas and achieve CO_2 -neutrality needs further investigation. Furthermore, the role of methane-based technologies with CCS and NETs remain critically unexplored.

Moreno-Benito *et al.*³³ conclude that steam methane reforming (SMR) with CCS is the most economical production technology as CO_2 emissions are minimised. However, the benefits of advanced reforming technologies to a CO_2 -neutral environment is unclear. They also indicate the importance of WE as a low-carbon generation technology, which is unlikely to be relevant for net-zero CO_2 emissions without drastic reductions in the electricity grid CO_2 intensity towards CO_2 -neutrality. Furthermore, the effect of natural gas grid CO_2 intensity and the availability of negative

emissions on the optimal technology selection, and total costs associated with decarbonisation, remains an open question.

A substantial proportion of research addressing the design of HSCs has focused on H_2 as the sole energy vector capable of supplying consumer demands (*i.e.*, H_2 for supplying transportation demands). This is evidenced in publications such as Johnson *et al.*,³⁶ De-Leon Almaraz *et al.*,³⁷ Nunes *et al.*³¹ amongst many others. It must be noted that earlier attempts at modelling HSCs were aimed at analysing the design of HSCs rather than define its role in a diverse energy mix. Such approaches are often restrictive in their ability to consider transitions from incumbent infrastructure as there are no descriptions of existing fuels and infrastructure.

In general, infrastructures are spatially constituted and therefore, influenced by regional factors. At the time of writing, to the best of the authors' knowledge, no studies have sought to model a spatially explicit transition from the incumbent infrastructure to a decarbonised future for the heating sector. The development of structured decarbonisation trajectories, which incorporate strategic regional opportunities, can reduce the cost of heat infrastructure. Thus, optimal regions for lowcarbon investment must be identified to aid gas-reliant nations to plan for a decarbonised future.

1.3 Contributions from this study

This contribution provides economic and environmental assessments of the conversion of a natural gas-based heating supply system to H_2 . To this end, a mathematical programming approach was utilised to study the long-term potential for H_2 and CCS technologies using the geographical region of Great Britain (GB) as an instantiated case study. The authors intend to provide a comprehensive view of a H_2 -based heating system as a structured basis for comparison with alternative future visions on decarbonisation of heat. In addition, this study decomposes the design complexities and identifies a set of reducible engineering considerations that favour the use of a H_2 network within a geographical context for broader relevance. In particular, the robustness of H_2 -based solutions and their dependencies on existing natural gas/electricity grid infrastructure, resource prices and NETs are studied.

The mixed integer linear programming (MILP) framework presented in this paper is based on the Resource Technology Network (RTN) framework and combines all components of both H₂ and CO₂ value chains into a single decision-making framework, where the optimal choices of production, transportation and storage technologies are determined on a regional basis to support the transition into a low-carbon H₂ network. The mathematical model contains explicit definitions of primary resources such as natural gas, electricity and biomass. This is accompanied with a description of production technologies such as biomass gasification and methane reforming with CCS along with the water electrolysis process. Geological storage of H₂ in underground caverns and CO2 in offshore basins are described. The heating demand segment in this study includes domestic and non-domestic users that are connected to the existing gas network.

The remainder of this paper is structured as follows. Section 2 describes the spatio-temporal characteristics of heat demand, and the key methodological relations between model variables are summarised in Section 3. Section 4 presents the role of different technologies in achieving cost-effective CO_2 mitigation and their implications for storage and resource use. Section 5 details infrastructure deployment analyses and identifies regional dependencies that greatly influence the nature of the transition into a H₂ supply. Section 6 evaluates the total cost of the various infrastructure components and exposes key factors that determine the economic viability of the designed system. Section 7 synthesises the findings from the earlier sections for relevance to regions that rely on gasbased heating.

2 Spatio-temporal description of demand

2.1 Demand modelling

In general, the demand for heating can be decomposed into two components: (a) a domestic heating component, which is characterised by significant temporal variation, and; (b) a nondomestic heating‡ component which is assumed to be time invariant across the annual time horizon. The input data used to describe the spatial distribution of heating demand was obtained from the Department for Business, Energy & Industrial Strategy (BEIS)³⁸ within Her Majesty's Government (HMG); it presents meter records of natural gas consumption for domestic and non-domestic users in GB. Approximately 38 TW h (7%) of natural gas consumption was not attributable to any location due to reasons such as insufficient meter readings, non-disclosure of consumption data, etc. Natural gas is assumed to be used wholly for heating purposes within the domestic context. In contrast, non-domestic natural gas consumption is not limited to heating as some users may use natural gas as feedstock. However, the reported data is used to generate the total non-domestic heating demand, as a conservative estimate. The authors note that this data does not represent total GB heating demands as approximately 15% of buildings are not connected to the gas network and use alternative forms of heating.

Rosenow *et al.*³⁹ estimates a cost-effective, energy efficiency improvement of 18% in existing buildings in the UK by 2035, without the inclusion of technologies such as heat pumps or heat networks. The UK population is expected to increase from 66 million to 77 million by 2050 according to the Office for National Statistics.⁴⁰ Assuming a proportional increase in heating consumption with population growth, a 17% increase in total demand may be apparent by 2050. Overall, the total heat consumption is assumed constant at present values over each year in the planning horizon mainly due to long-term projection uncertainties and since the aforementioned effects balance each other.

[‡] Non-domestic use refers to commercial buildings and small industrial sites.

2.2 Regional clusters

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Fig. 2 illustrates the spatial variations in GB's annual natural gas consumption for both domestic and non-domestic heat provision. Of the total, 63% is consumed by the domestic sector, with the balance accounted for by the non-domestic sector. This data is further categorised into heating demand density bands in Table 1. Almost 70% of the nation's total heating related consumption arises from only 7% of its total area. A distinctive feature of the heating system is that regional demand is clustered in line with population density and industrial activity. This means that decarbonising the top 5 regional clusters would mitigate 60% of total nation-wide heat emissions.

2.3 Temporal variability

The temporal variation in the domestic heating demand profile over an annual time horizon is described in Fig. 3. This dataset was obtained from Sansom.⁴¹ These time-based variations were scaled appropriately to merge with the spatial consumption data to form annual consumption estimates. Sansom estimates the load factor of heat demand in GB to be almost a quarter of that of the electricity demand⁴¹ (*i.e.*, a four-fold increase in variability relative to electricity). This highlights the need for infrastructure that is highly responsive to load variations.



Fig. 2 Spatial distribution of heating demand densities in the geographical region of Great Britain.

 Table 1
 Domestic and non-domestic heating demand densities and area band statistics for Great Britain

Heating demand density (GW h km ⁻² year ⁻¹)	Area (km²)	Share of the total area (%)	Total demand (GW h)	Share of the total heat demand (%)
0-0.1	61 800	33	1 900	0.5
0.1-1	76 100	41	29300	6.5
1-10	35400	19	110000	24
10+	12 600	7	315 000	69



Fig. 3 Temporal distribution of domestic heating demand over an annual time horizon.

3 Methodology

The RTN modelling framework, used in this study, was originally developed by Pantelides.⁵⁷ Key characteristics of this decision-making framework are its ability to explicitly model spatio-temporal variations in addition to resources and technologies. This framework has been extensively used by a number of investigators, including Zhang and Sargent,⁵⁸ Schilling and Pantelides,^{59,60} Dimitriaidis *et al.*,⁶¹ Castro *et al.*,^{62–64} and recently by Samsatli *et al.*⁶⁵

A detailed summary of the technologies for H₂ and CO₂ value chains are presented in Appendix A. Further methodological innovations are described in detail in Section S2 of the ESI.[†] A diagrammatic representation of the analytical superstructure is depicted in Fig. 4. The key technology options within the model formulation are summarised in Tables 2-4. End-use technologies are not analysed as the study is framed to evaluate the conversion of the natural gas supply to H_2 . Dorrington et al.⁶⁶ has indicated that boiler manufacturers have the capacity to scale up the production of H2-fired appliances in line with the UK heating appliance demand. Furthermore, the cost of domestic H₂ boilers are assumed to be comparable to natural gas boilers, at the production scales that are required by this study.¹¹ Additionally, Dodds et al.⁶⁷ discusses the various developments in fuel cell technology for the provision of heat. As such, consumers are likely to purchase end-use appliances depending on their preferences and needs.



Fig. 4 The analytical superstructure of the optimisation model with resource states indicated as circles and technologies as rectangles with rounded corners. The image summarises important model components with the exception of storage technologies.

Table 2 H₂ production technologies and their techno-economic characteristics are summarised here. Conventional SMR plants may be integrated with CO₂ capture from the shifted syngas, using chemical solvents to achieve an overall reduction of 55% of emissions. Alternatively, an aminebased capture unit can be integrated with the outlet flue gas of the reformer to achieve an approximate CO2 reduction of 90%. In autothermal reforming with CCS, the heat for the reforming reaction is supplied by partial combustion of the reformer feed with O2, allowing greater quantities of CO₂ to be captured economically. Gas heating reforming (GHR) can be integrated with ATRs and CCS to recover some of the heat generated at high pressures and temperatures in order to reduce the O2 and feed consumption, hence achieve higher efficiencies. Natural gas is assumed to have a CO₂ intensity of 184 g kW h^{-1} (ref. 12) and the CO₂ intensity of H₂ production does not report supply chain emissions. Appendix A.2 contains a detailed description of the production technologies, their techno-economic assumptions alongside their operating characteristics. Note that HHV in the table below refers to the higher heating value of H₂

Technology type	Plant size (MW HHV)	CapEx (£ per kW)	Efficiency (% HHV)	CO ₂ intensity of H ₂ (g per kW per h)
SMR with syngas capture ^{42–44}	1000	320	73	105
SMR with fluegas capture ^{11,42,43}	1000	480	70	23.8
ATR with CCS ^{11,13}	1000	510	78	15
ATR with GHR and CCS ^{11,13}	1000	490	83	13
Water electrolysis ^{15,45,46}	100	880	72	$1.4 \times CI_{electricity}$
Biomass gasification with CCS ^{11,47–49}	200	1100	40	-420

Table 3 Pipelines of various sizes are considered as a means of transportation of both H_2 and CO_2 . Maximum flowrates of each resource through the pipelines were evaluated using the pipeline specifications, in addition to approximate environment conditions, assuming a maximum pressure drop of 20 barg for H_2 over 80–100 km distance. Similarly, maximum CO_2 flowrates were computed on the basis of the pressure ranges in order to maintain the resource in dense phase during transportation. Further details on the analytical procedure can be found in Appendix A.1

Technology type	Maximum flow rate (kg s^{-1})	CapEx (£k per km)	Assumed losses (%/km)
H ₂ pipeline – 18 inch	7.1	870 ¹¹	0.005^{50}
H_2 pipeline – 24 inch	30	1260^{11}	0.005^{50}
H_2 pipeline – 36 inch	105	2020^{11}	0.005^{50}
H_2 pipeline – 48 inch	220	2790^{11}	0.005^{50}
Onshore CO ₂	88	600^{11}	0.002^{51}
pipeline – 12 inch			
Onshore CO ₂	350	1300^{11}	0.002^{51}
pipeline – 26 inch			
Offshore CO ₂	88	780 ¹¹	0.002^{51}
pipeline – 12 inch			
Offshore CO ₂	350	1500^{11}	0.002^{51}
pipeline – 26 inch			

3.1 Key model constraints

3.1.1 Resource balance. Eqn (1) is a key relation in the model, encompassing the operational elements of all the model components as discussed in prior sections. The equation below includes $\varepsilon_{r,g,t,tm}$, which is an emission rate term necessary to

Table 4 Storage technologies for H₂ and CO₂ and their performance characteristics are summarised here. Approximate injectivity and deliverability rates for H₂ are reported from literature.^{13,52} The CapEx per storage cavern was calculated assuming an average CapEx of £500 per MW h H₂ as a conservative estimate.^{13,53,54} Further information on storage capacity can be found in Appendix A.4. In contrast, storing natural gas in caverns can achieve storage capacities of 230 GW h in medium pressure caverns and 500 GW h in high pressure caverns based on the data from National Institute of Standards and Technology⁵⁵

Technology type		Maximum injectivity	Maximum deliverability	CapEx (£m per unit)
Medium pressure cavern ^{13,53}	64	100 MW ¹³	200 MW ¹³	32
	144	100 MW ¹³	200 MW ¹³	100
CO_2 injection well	_	1.5 Mt year $^{-1.56}$	_	66 ⁵⁶

this model instance. The equation is described as follows:

$$\begin{split} \mathbf{IM}_{r,g,t,tm} - D_{r,g,t,tm} - \varepsilon_{r,g,t,tm} + \sum_{pj} \mu_{pj,r} P_{pj,g,t,tm} \\ + \sum_{d,g',dmo} \beta_{r,dm,d} \mathcal{Q}_{g',g,d,dmo,t,tm} + \sum_{sj} \lambda_{r,g,sj,t,tm}^{\mathbf{S}} \\ - \sum_{d,g',dmo} \beta_{r,dm,d} \mathcal{Q}_{g,g',d,dmo,t,tm} - \sum_{sj} \lambda_{r,g,sj,t,tm}^{\mathbf{R}} = 0 \quad \forall r,g,t,tm \end{split}$$

$$(1)$$

where $IM_{r,g,t,tm}$ denotes the import rate of a resource *r* in cell *g* at minor time *t* and major time *tm*, $D_{r,g,t,tm}$ is the demand of a resource, $P_{pj,g,t,tm}$ denotes the production rate of a resource through process technology, *pj*. $Q_{g',g,d,dmo,t,tm}$ describes the inlet flowrate of a resource through a distribution technology *d* and distribution mode, *dm*, whereas $Q_{g,g',d,dmo,t,tm}$ describes the outflow from a region, $\lambda_{r,g,s,j,t,tm}^{S}$ is the storage rate of a resource using storage technology *sj* and $\lambda_{r,g,s,j,t,tm}^{R}$ is the retrieval rate. This is a universal relation for all resources in all regions at all time periods.

3.1.2 Capacity constraints. Eqn (2) introduces the capacity constraint on the production rate of a process technology. Similar equations are written for distribution and storage technologies.

$$P_{pj,g,t,tm} \le N_{p,j,g,tm}^{P} \text{NPC}_{pj} \quad \forall pj, g, t, tm$$
(2)

where $N_{pj,g,tm}^{p}$ is the number of process units of technology type pj in cell g at minor time t and major time tm, NPC_{pj} is the nameplate capacity of the technology type pj. This equation applies to all process technologies that consume or produce resources and places a bound on the maximum production rate. In contrast, an equivalent form of the capacity constraint introduces a summation in the flow term across all distribution modes *dmo* when presented for the distribution technologies.

3.1.3 Investment decisions. The investment decisions are taken at every major time tm and influence the total number of available technologies at every point in the time horizon. Eqn (3) denotes the investment balance for process technologies.

$$N_{pj,g,tm}^{\mathbf{P}} = N_{pj,g,tm-1}^{\mathbf{P}} + \mathbf{NI}_{pj,g,tm}^{\mathbf{P}} \quad \forall pj, g, tm$$
(3)

where $NI_{pj,g,tm}^{P}$ describes the additional number of process units installed in time period *tm*. This relation is applied to both the storage and distribution technologies.

3.1.4 Performance metrics. Eqn (4) computes the total value of each performance metric, m at major time, tm. The general form of the equation is presented here where the effects due to model components on the value of the performance metrics are evaluated. In this model formulation, m contains both CapEx and OpEx as set elements.

$$TM_{m,tm} = \sum_{pj,g} \tau_{pj,g,m} NI_{pj,g,tm}^{P} + \sum_{r,sj,g} \tau_{sj,m} NI_{r,sj,g,tm}^{S}$$

$$+ \sum_{g,g',d} NC_{d,m} \nu_{g,g'} NI_{g,g',d,tm}^{D} + \sum_{pj,g,t} PC_{pj,m} P_{pj,g,t,tm} OT_{t}$$

$$+ \sum_{g,g',d,dmo,t} Q_{g,g',d,dmo,t,tm} QC_{d,m} OT_{t}$$

$$+ \sum_{ir,g,t} IMC_{ir,m} IM_{ir,g,t,tm} OT_{t}$$

$$+ \sum_{r,sj,g,t} SC_{sj,m} I_{r,g,sj,t,tm} \quad \forall m, tm$$

$$(4)$$

where $\text{TM}_{m,tm}$ is the total value of performance metrics at each tm, $\tau_{pj,g,m}$ is the effect on the performance metric from the investment of a process technology, $\tau_{sj,m}$ is the effect on the performance metric from the investment of a storage technology, $\text{NC}_{d,m}$ is the effect of the installation of a network using distribution technology d, $\text{PC}_{pj,m}$ is the effect due to consumption of resources using production technology, $\text{QC}_{d,m}$ is the effect of flow of a resource through distribution technology d, $\text{IMC}_{ir,m}$ is the effect of importing resource, $\text{SC}_{sj,m}$ is the effect of storing a resource using a storage technology, OT_t is the number of hours within each of the time periods, t. Additional terms are present in the equation within the modelling environment and they relate to the fixed effects arising from operation of the facilities over the time horizon adding to the OpEx. They have been omitted here for brevity.

3.1.5 Emissions intensity. Eqn (5) is used to denote the target reduction in overall CO_2 emissions intensity. It incorporates a description of emissions intensities from the electricity grid, upstream methane supply chain and biomass supply in addition to the residual emissions arising from the operation of the CO_2 capture facility. Negative emissions potential is attributed to biomass based technologies, where the CO_2 removed using biomass results in negative CO_2 release, counteracting the increases in emissions due to the usage of carbon intensive fuels. The equation is described as follows:

$$\sum_{g,t,tm} \frac{\left(\varepsilon_{a,g,t,tm} + \sum_{r} \mathrm{UE}_{r} \mathrm{IM}_{r,g,t,tm} - P_{b,g,t,tm} \mu_{b,a}\right) \mathrm{OT}_{t}}{\mathrm{DEM^{tot}}} \mathrm{CI}$$
(5)

 $a = CO_2$, b = Biomass gasification with CCS

where the numerator represents the net emissions from the network and DEM^{tot} denotes the total demand for both

domestic and non-domestic heat in the network and CI represents an assigned parameter constraining the CO_2 intensity of the designed network. In this study, a linear emission reduction trajectory is assumed, enabling path analysis from approximately 200 g kW h⁻¹ in 2016 to 0 g kW h⁻¹ in 2050. This constraint enables for the extent of H₂ adoption to be clearly defined without the need for definition of demand scenarios and technology build-rate assumptions.

3.1.6 Objective function. The objective function is the total annualised cost (TAC) associated with meeting the demand for domestic and non-domestic heat. Eqn (6) denotes the objective function, which is minimised in the model formulation.

$$TAC = CRF_{j} \sum_{tm} OW_{CapEx,tm} TM_{CapEx,tm} + \sum_{tm} OW_{OpEx,tm} TM_{OpEx,tm}$$
(6)

where $OW_{m,tm}$ is the objective weighting corresponding to each performance metric *m* at major time period *tm*, CRF is the capital recovery factor and $TM_{m,tm}$ is the total value of the performance metrics. Unless otherwise specified, the cost of capital used for transportation and storage infrastructure is 6%, with 14% assumed in the case of H₂ production infrastructure.

3.2 Sensitivity analysis methods

The effects of uncertain model input parameters on the characteristics of the designed systems are studied using global sensitivity analysis (GSA) methods. Their usage has been argued by Keirstead and Shah⁶⁸ following the methodology outlined in Saltelli *et al.*⁶⁹ and has been implemented by Pye *et al.*⁷⁰ to solve similar design problems. In this paper, GSA is used in conjunction with the optimal design solution to determine the impact of 4 model input parameters: gas, electricity, biomass prices, and cavern costs, on the TAC of the designed system.

All four uncertain parameters are assumed to be uniformly distributed in the uncertainty space owing to a lack of reliable data to support the future distribution of parameter values. The resulting design solution is subjected to Monte Carlo simulations with a sample size of 10000 simulations where the TAC from each simulation of the model is dependent on the parameter values that are generated at random from their respective probability distributions. Upon identifying relevant correlations, a multivariate linear regression model is developed using Ordinary Least Squares (OLS) regression to compare the relative importance of input parameters through measures such as the standardised regression coefficients. During this process, the regression model is assessed for its statistical significance, to ensure generality of findings and broader relevance. An elaborate description of the key statistical parameters that are used for assessing model and parameter fits can be found in Section S2 of the ESI.*

3.3 Modelling environment

The mathematical model is implemented and simulated in General Algebraic Modeling System (GAMS) version 25.0.3.⁷¹

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Data processing for visualisation and analysis is conducted using Python version 2.7.⁷² The geographical data is curated using the open-source Geographic Information System (GIS) tool: QGIS.⁷³

4 Technology and resource needs in a low-carbon heat supply

The analyses presented in this section identifies the role of different H_2 production technologies in delivering varying levels of emissions reductions in the heating sector. Systemic trade-offs between technological options and storage are discussed in detail.

4.1 Which H₂ production technologies to deploy?

Fig. 5 illustrates the total installed capacity of production technologies at varying levels of CO_2 reduction. Each distinct scenario and its corresponding design optimisation was computed at a CO_2 reduction interval of 10%, ranging from 0% (complete inaction) to 100% (complete decarbonisation). The assumptions used to generate the outputs are summarised in Section S1 of the ESI† in addition to the key assumption that GB's cavern storage resources are usable. Similarly to previous contributions,^{74,75} methane reforming pathways dominate the supply mix in all scenarios. This finding is in accordance with previous studies.^{74,75} Owing to its superior energy efficiency and reduced costs of CO_2 avoidance, ATRs with GHR and CCS is the dominant technology choice under all emissions scenarios investigated.

Note the lack of deployment of technologies such as SMRs with fluegas capture, ATRs without GHR and the WE process. A comparison between the two ATR configurations on key performance metrics such as energy efficiency and levelised costs of H₂ production, render the configuration without GHR



Fig. 5 The optimal mix of technologies deployed in distinct designs show the extent to which the decarbonisation targets influence the nature of the overall design capacity.

as unfavourable. Although SMRs with fluegas capture have lower CapEx requirements than its ATR counterparts, this advantage is outweighed by a lower degree of economical CO_2 capture. This effect is compounded by benefits arising from higher output pressures that are achievable in ATRs as opposed to SMRs. Similarly, the WE process is not deployed in any of the scenarios due to its higher OpEx requirements (£63 per MW h of H₂ using an electricity price of £45 per MW h) compared to the reforming technologies (£18 per MW h of H₂ using a natural gas price of £13 per MW h). Furthermore, a CapEx reduction by 40% is necessary for the WE process to be comparable to ATRs.

Large scale availability of biomass may enable gas-reliant nations to achieve net-zero emissions from a H2-based heating supply through the combination of ATRs and BG with CCS.^{76,77} In fact, under the assumptions of this study, the maximum achievable reduction in CO2 emissions without the use of biomass is 85%. A key problem, which is largely unaddressed in literature, relates to the effect of variable CO2 capture rates on the cost competitiveness of fossil-based production facilities compared to NETs. The possibility to achieve greater CO₂ removal by increasing the capture rates beyond 90% for CCS facilities is accompanied with very low marginal costs in the case of power generation facilities.⁷⁸ However, further research must be undertaken to establish the economic value in raising the capture rates beyond 94% in ATRs. Furthermore, a comparison between the different NET options to provide negative emissions services can identify cost-effective opportunities.79

At lower CO_2 removal targets, natural gas is used as the principal heating fuel with ATRs dispensing H_2 in favourable locations to achieve lower overall total system costs. In addition to the ATRs, SMRs with syngas capture contribute significantly towards overall H_2 supply as evidenced by almost 14 GW of capacity *via* this technology under a CO_2 reduction level of 50%. Its economic favourability is the largest driver influencing its deployment. Nevertheless, this technology does not make any contributions to the design capacity at higher CO_2 removal targets due to its greater CO_2 footprint.

It is important to note that the maximum design capacity across all scenarios is approximately 55 GW. Current estimates of total UK H₂ production capacity varies between 3–5 GW based on capacity factors of 70–90% at an annual throughput of 27 TW h.⁴⁹ Thus, the design capacity is at least an order of magnitude larger than existing capacity. This signifies the importance of technologies such as ATRs with CCS, which can be deployed in larger capacities (at GW scales) as opposed to options such as WE or BG with CCS, requiring significant scale-up before deployment. Additionally, the design capacity is equivalent to a quarter of the estimated peak hourly domestic demand of 205 GW, implying an extensive network reliance on large scale underground H₂ storage.

4.2 Economic trade-offs between H₂ production and storage infrastructure

The system value of storage availability in a time dependent application such as heating consumption is illustrated in Fig. 6. The system value, in this instance, is defined as the reduction



Owing to economies of scale, reforming technologies at lower sizes (400 and 700 MW) are not deployed at all under storage limitations. The WE process appears to be dominant in the complete absence of storage infrastructure although it is only utilised at peak demands due to its higher OpEx requirements. The peak day operating mix in the complete absence of storage is summarised in Section S3 of the ESI.[†] In general, the deployment potential of the WE process does not rely on storage availability as direct access to grid power can tackle the intermittency of renewable sources. Nevertheless, there appears to be an economic incentive to deploy this technology at scale due to its favourable ability to respond rapidly to load variations. A corollary of the above observation is that the value of flexible production in technologies is increased in storageconstrained applications. The total design capacities of both ATRs and BGs with CCS are largely invariant and independent of the amount of available storage. These technologies can be utilised to a greater extent throughout the annual time horizon.

From Fig. 7, it also appears favourable to install SMRs with syngas capture in regions with limited access to storage infrastructure. The provision of storage infrastructure enables the inflexible reformer units to operate at higher utilisation

rates without the need for significant operational flexibility. SMRs with syngas capture are only utilised in periods of high demand even though their aggregate design capacity is higher than the remaining options. Negative emissions are provided via BG with CCS and used to offset the residual emissions from SMR with syngas capture.

4.3 What is the impact on resource consumption?

The annual resource consumption requirements were computed as an aggregate of the resource usage across all of the production technologies in the capacity mix. The power requirement across all production processes was translated into further natural gas consumption through the definition of an average conversion efficiency of 44% for the electricity grid, which is representative of the UK as reported by the IEA.⁸²

Fig. 8 displays the resource requirements for natural gas and biomass at varying levels of decarbonisation. Due to the favourable deployment of reforming technologies with CCS, natural gas continues to have significant importance in a low-carbon environment. Its consumption can be expected to increase in designs with achievable system-wide emissions reduction of 60% or below as illustrated by the figure. However, further reductions in CO2 emissions result in the consumption of biomass, which reduces the overall consumption of natural gas to figures comparable to present use. Therefore, it can be clearly stated that a least cost supply of H₂ does not necessarily increase the national reliance on natural gas, especially if CO_2 -neutrality is the principal design constraint. The energy conversion efficiency, expressed as the share of energy output relative to the energy input for the heat supply, ranges from 58% (net-zero emissions using H_2)-92% (natural gas). The adoption of a least cost network for complete decarbonisation

Fig. 7 Total installed capacity of the individual production technologies with varying H₂ storage potential. Technology label WE: water electrolysis, BG: biomass gasification with CCS, ATR & GHR: autothermal reforming with gas heating reforming and CCS, SMR syngas: steam methane reforming with syngas CO₂ capture. It is important to note here that both WE and H₂ storage are in competition for providing resilience to the system. In particular, there needs to be a significant deployment of WE if no additional H₂ storage is developed.

Installed capacity (GW) 80 60 40 20 0 Available storage (TWh) ^{'20}40 60 100 120 ATR & Syngas GHR WE Fig. 6 System value of H₂ storage in a net zero emissions based heating Technology type supply as a function of installed storage capacity. The system value is

SMR

Paper

store H_2 .⁸⁰



quantified based on a reduction in TAC, relative to a supply with no

storage. The polygon in the left of the figure represents the value of the

existing storage potential in GB if natural gas caverns were repurposed to



Fig. 8 Total primary resource consumption for GB at varying levels of CO_2 reduction, demonstrating the increasing slope in energy consumption at higher decarbonisation targets with current consumption highlighted at a CO_2 reduction level of 0%.

appears to reduce the total resource conversion efficiency. This is primarily due to the increasing deployment of BG with CCS, which is less energetically efficient compared to the methane reforming routes, and direct combustion of natural gas. Improvements in the energy efficiency of NETs will support a resource efficient, sustainable transition into a net zero emissions-based H_2 economy.

5 Regional transition pathway

5.1 Rate of deployment

By 2050, 48 GW of H₂ production capacity (40 GW from ATRs with GHR and CCS and 8 GW from BG with CCS), which is at least an order of magnitude increase compared to present capacity, needs to be installed with large scale expansions in storage infrastructure. BG with CCS needs to be introduced as early as 2020s for cost-effective reduction in CO₂ emissions. The rate of deployment of production capacity is greater in the first ten years of the transition (1.6 GW per year) than at later times (1.1 GW per year). The rate of development of storage assets across the Cheshire, East Irish Sea, East Yorkshire within GB is approximately linear at 1.7 TW h per year. Within the first 5 years of the transition, the total storage capacity developed for H₂ is approximately equivalent to existing natural gas storage volume within GB. The rate of deployment of storage infrastructure increases to 3.7 TW h per year through the installation of caverns in the Dorset region from 2035 onwards. The infrastructure eventually relies on approximately 85 TW h of cavern-based H₂ storage by 2050, which is within GB's capabilities.⁸³ As a result, there is an increase in the relative share of investment that is apportioned to H₂ storage with time.

The maximum amount of CO_2 injection capacity needed by 2050 is approximately 105 Mt per year (30 Mt per year in the East Irish Sea, 65 Mt per year in the Southern North Sea, and 9 Mt per year in the Northern North Sea). The overall requirements for CO_2 storage in the North Sea over the 35 year lifetime of H₂-based heating infrastructure is approximately 3.7 Gt CO₂, which is within GB's capabilities based on injection rates between 1–2.5 Mt per year per well as shown in Mathias *et al.*⁵⁶ and Bentham *et al.*⁸⁴ The average rate of development of CO₂ storage capacity is 3.1 Mt per year, which is particularly challenging given that at the time of writing, there are no operational CO₂ storage projects within the region.

The absence of a commercially viable business model presently hinders the deployment of CCS infrastructure. Governments have an important role in reframing the policy initiatives to encourage investment in CCS technology. CCS supply chains are technically and commercially mature, unlike several other low-carbon technologies, and are well suited to large-scale applications as demonstrated through an array of projects.⁸⁵ The urgent need to deploy infrastructure, as highlighted by this study, limits the capacity for new and immature technologies to have a material impact. In the absence of government intervention and the formulation of suitable business models, nations could expose themselves to the risk of failing to meet carbon-neutrality due to the increasing strains on immature, new technologies.

5.2 Cost-optimal regions

Fig. 9 depicts the regional deployment trajectory to support the complete decarbonisation of the heating sector. By 2020, approximately 10 GW of H_2 production capacity is distributed over two locations, representing the centralised nature of production. Production technologies are located in coastal regions with access to H_2 storage in addition to close proximity to CO₂ storage. The total demand for H_2 in adjoining regions appears to have an influence on optimal infrastructural locations, but to a lesser extent than the aforementioned factors. Nevertheless, the cumulative production capacity installed in a given location is dependent on the scale of demand in conjunction with availability of H_2 storage.

During the expansion process, network connectivity appears to be maintained between production facilities through the emergence of H_2 transmission pipelines. This is not necessitated by the model constraints, which enforce an aggregate rather than a regional reduction in the CO₂ emissions. An alternative mode of expansion could involve the conversion of fuel supply in a completely distinct region in which all of its adjoining neighbours are supplied with natural gas. Naturally, H_2 production technologies must be installed in such a region. However, such possibilities are not realised in the optimal deployment trajectory, displaying economic benefits arising from a well connected network, potentially due to a greater utilisation of economic benefits arising from an asymmetric distribution of production capacity across a geographical region.

5.3 H₂ storage is a network driver

In Fig. 9, there exists a sub-region (surrounded by the dotted region in the North East of England) which uses natural gas whilst all of its neighbouring regions utilise H_2 , forming a regional enclosure. This might not constitute a practicable conversion as it is difficult to isolate gas distribution supply.



Fig. 9 Illustration of the investment locations and the deployment trajectory for infrastructural components at 5 year time intervals to achieve net-zero CO_2 emissions over a 35 year time horizon. The first investments in H_2 production and storage infrastructure are concentrated in the North of England, with CO_2 storage in both the East Irish Sea and the Southern North Sea. Further expansions in infrastructure utilise available volumes of H_2 storage to support the deployment of ATRs and BGs. H_2 is dispensed to areas with lower heating demands at the later phases of the transition as these regions are less economical.

The gas supply in this region is only converted to H_2 during 2040–2045 even though the region has high demands in addition to CO₂ storage and H_2 storage. Note that approximately 43% of GB's total H_2 cavern storage potential is located in the three sites developed by 2025. This share is equivalent to 38 TW h of which 21 TW h is utilised by 2025. It is important to delineate this data as fuel switching from natural gas to H_2 in the enclosed region would entail a near complete utilisation of the remaining 17 TW h of cavern storage potential. If converted initially, further regional expansions cannot utilise cavern storage without the integration of storage potential from the Dorset region (southernmost region with caverns). In such instances, the demand must be satisfied wholly through increases in production capacity, resulting

in increased costs during expansion, which can be mitigated by the delayed conversion of the enclosed region. This is evidenced by the continued expansion of H_2 network to the southern regions incorporating localised areas of high demands in addition to the development of storage infrastructure in the Dorset region by 2040. Further network expansions during 2041–2045 finally convert the aforementioned enclosed region. This emphasises the importance of H_2 storage availability on the deployment rates of infrastructure and its overall utilisation for cost-effective decarbonisation.

5.4 Low demand areas are more expensive

By 2050, the network extends further to regions within Scotland, resulting in a completely decarbonised heating network. The delayed

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conversion of Scotland stems from the increased expenditures that are incurred to satisfy a relatively sparse distribution of demand, although the absence of cavern storage is likely to be a factor of greater importance. A near complete conversion of Scotland's gas supply may not be practicable in 5 years due to the large extent of geographical areas that are involved. This is an outcome of the assumptions related to a linear reduction in emissions across the heating sector. The results indicate that localised regions with high heating demand densities are converted with priority since they offer substantial reductions in CO₂ emissions intensity without incurring additional costs for transmission infrastructure. Thus, regions with low heating demand densities are converted only if higher levels of CO₂ reduction are desired. A complete conversion of regional gas supply to H₂ is not necessary for complete decarbonisation of the heating network. This is principally due to the availability of biomass for providing negative emissions services, enabling the continued use of natural gas in regions where it is economically unfavourable to supply with H₂.

6 Economic evaluation

6.1 Capital investment breakdown

The key components of infrastructure CapEx are structured into different functional categories such as Production, Transportation, Compression and Storage with relative CapEx shares of 27%, 11%, 1% and 61% respectively as illustrated *via* Fig. 10. Note that the transport investments for H₂ specifically refer to transmission infrastructure as opposed to distribution infrastructure. The latter is assumed to be available as a result of the conversion of cast iron pipelines through the Iron Mains Replacement Programme (IMRP) in the UK.⁸⁶

The total investments within each category are evaluated as an aggregate sum total of the infrastructural investments across the entirety of the system. The "Production" category contains



Fig. 10 An illustration of the total CapEx breakdown over different system components, indicating the highly capital-intensive nature of infrastructure investment. The cost of capital for transport and storage infrastructure is 6%, whereas it is 14% for production infrastructure. H₂ storage is the largest component of total CapEx.

all the investment costs associated with H₂ production with integrated CO₂ capture, in addition to equipment costs for compression, purification of H₂ and CO₂ within the battery limits of the installed plant. When technologies such as ATRs are used, total investment costs include Air Separation Unit (ASU) installation costs. The "Transportation" category contains infrastructural investments required for H2 and CO2 piping both onshore and offshore. The "Compression" category contains capital requirements for the installation of "booster" or intermediate compression stages across the length of a pipeline, when necessary. Finally, the "Storage" category contains the investment costs associated with the installation of underground H₂ storage as well as CO₂ storage. The largest cost component across the entire system is H2 storage which surpasses production related investments, providing greater economic value than what is achievable in its absence. ATR facilities contribute more towards production-related investments than BG with CCS due to its greater share of installation capacities. Overall transportation costs are higher for H₂ compared to CO₂ due to the larger pipeline network. The availability of distribution infrastructure lowers the overall investment requirements considerably as the low-pressure distribution network (218 000 km) is much larger than the high-pressure transmission network (19600 km) for natural gas.¹³

The transition pathway presented in this study relies on the retirement of the first production assets with CCS in the period between 2050–2060. By that time frame, improvements in water electrolysis technology along with potentially lower electricity costs could enable a low-cost transition to an electrolytic-H₂ supply. As noted above, the investment requirement for production infrastructure is 27% of the total investment capital, representing a smaller share in comparison with H₂ storage and transmission infrastructure. The infrastructure investments are also necessary for electrolytic-H₂ production due to the intermittency of renewable power. Furthermore, any unused CO₂ transport and storage infrastructure can be used to facilitate industrial CCS and negative emissions technologies, thereby improving the robustness of infrastructure investments.

6.2 Impact of the cost of capital

The total costs associated with a transition into a H₂-based heating sector is greatly influenced by the cost of capital. The sourcing of capital for funding this enterprise remains a key challenge. Fuel poverty remains a major issue in several gasreliant nations and potential infrastructural changes must avoid exacerbating these issues and ensure affordable access to energy services. Government financing from its generated revenue was used for gas infrastructure financing in the transition from a town gas-based heating network to natural gas in GB by 1970s.⁸⁷ Although government ownership has the ability to lower the project costs compared with private financing, the procurement of necessary funding may have significant impacts on consumers' purchasing power. Alternative financing strategies could seek involvement from the private sector for financing some or all of infrastructural operations in the network. However, private sector investment is unlikely to



Fig. 11 The total cost of heat supply for consumers through different business models. Note that supplier margins and distribution-related costs are not included in these estimates and will influence the final cost of heat delivered for the consumer. The cost of capital assumed for government and private sector investment are 3.5% and 14% respectively. The hybrid RAB model assumes a cost of capital of 6% for transport and storage elements and 14% for production infrastructure.

materialise without long-term assurances and a revenue certainty from market operations.

The total costs associated with the supply of heat calculated for three distinct scenarios, are shown in Fig. 11. The distinctions indicate the effect of financing via (a) private sector financing in its entirety; (b) hybrid regulated asset base (RAB) framework,⁸⁸ with a lower cost of capital for transport & storage of both H₂ and CO₂ elements, along with private sector financing rates for the production infrastructure; (c) government financing in its entirety. For the private sector scenario, a cost of capital of 14% was assumed. The hybrid RAB model for transport & storage assumes a cost of capital of 6%,⁸⁹ with private sector hurdle rates for production infrastructure. The government cost of borrowing was assumed to be 3.5%⁹⁰ and in all these scenarios, an economic lifetime of 35 years was assumed. Fig. 11 shows the evolution of the cost of heat for consumers depending on the commercial frameworks that are deployed. By 2050, the cost of heat can be estimated as £48 per MW h, £60 per MW h and £71 per MW h under government, hybrid RAB and private sector cost structures respectively. This reflects cost increases of 190%, 260% and 320% relative to heat from natural gas, thus increasing the potential for more consumers to be "fuel poor" in the absence of any financial support. Nevertheless, the hybrid RAB model may prove to be important in mobilising investment through the reduction of risk (relative to private finance), thereby improving the affordability of the infrastructure.

6.3 Cost of heat supply

GSA is used based on the methodology summarised in Section 3.2 to evaluate the variability in the cost of heat supply, and derive insights into the likely level of financial support required to deploy infrastructure. 4 model parameters were selected for sensitivity analysis: gas, electricity and biomass prices in addition to cavern cost as they represent key uncertainties. The uncertainty intervals for gas and electricity price distributions are based on the projections by BEIS on future prices.^{13,91} Similarly, the intervals for biomass price are captured from Committee on Climate Change (CCC) projections of future prices.⁹² Cavern costs may vary depending on the sites and their specific construction and operation requirements. Intervals for cavern costs were conservatively chosen based on estimates of low and high cost thresholds, capturing evidence from recent technical appraisals.^{9,13,53} 10 000 samples were subsequently generated from a uniform distribution of the input parameters and simulated to evaluate their impact on the TAC.

Multivariate linear regression was used to identify β coefficients that rank the relative importance of these input parameters as first order sensitivity indices. The estimation procedure adopted for the formulation of the regression model involved identifying the input parameters with largest correlation on the output. The adjusted coefficient of determination, \bar{R}^2 modifies R^2 based on the number of independent variables and the sample size to ensure that overfitting of the data is avoided. Section S2 of the ESI[†] contains detailed equations for \bar{R}^2 and β coefficients. The simplest model form containing gas price as the sole explanatory variable results in a \bar{R}^2 value of 0.505. The inclusion of biomass price and subsequently, cavern costs increase the \bar{R}^2 value to 0.768 and 0.984 respectively. This leads to the conclusion that almost all of the variance in the cost of heat supply stem from the potential variability in gas, biomass prices in addition to cavern costs. The β coefficients for gas price, biomass price and cavern cost are 0.71, 0.51 and 0.47 respectively. This exposes gas price as the factor of greatest impact on the cost, followed by the biomass price and CapEx of caverns. Further details on the statistical validity of the regression models and corresponding β coefficients are described in Section S3 of the ESI.†

The total costs of CO_2 avoidance was obtained by normalising the output TAC vector by the CO_2 emissions avoided in the design. Fig. 12 illustrates the distribution of the aforementioned metric using histograms with a bin width of 0.25. The resulting data approximates a normal distribution with a mean of £176 per ton and a standard deviation of £18 per ton. The distribution covers an interval ranging between £120–240 per ton. The levelised costs of a H₂-based heat supply under a hybrid RAB model ranges between 5.2–8.6 pence per kW h compared to natural gas at 1.0–2.8 pence per kW h based on the guidance from BEIS.^{13,91} Over a 35 year timeframe, the total cost of heat supply may be greater by a factor of 3 on average compared to present prices.⁹⁴

There is a policy gap in the domestic and commercial heating sectors in the majority of countries, which pertain to the usage of unabated natural gas without any economic penalties. The development of market reforms with appropriate levers, such as the introduction of an effective CO_2 price, on unabated natural gas consumption will be necessary in the long-term. However, a complete reliance on a free-market



Fig. 12 The total cost of CO_2 avoidance, and heat supply as a result of deploying H₂-CCS infrastructure in 2050. The cost of heat supply excludes distribution-related charges, which is typically responsible for 25% of a domestic natural gas bill.⁹³ The relative contribution of distribution related costs to the overall cost of H₂-derived heat is likely to be lower compared to natural gas. Nevertheless, the cost of a H₂-based heat supply is on average, three times more expensive than natural gas at present.

approach without any financial support is likely to be undesirable, even with an active CO_2 emissions trading market in the aforementioned sectors. This is especially the case if the CO_2 price floor is insufficient to encourage investment, resulting in a delayed start to the energy transition. This precipitates the need for higher rates of technology deployment in later years in order to achieve net-zero emissions, thereby increasing the risk for supply chains and potentially compromising the transition. Therefore, financial support mechanisms are likely to be necessary in facilitating investment in low-carbon H₂ production assets.

An appropriate level of financial support for a mechanism such as a Contract for Difference (CfD) was estimated by costing the production infrastructure at a cost of capital of 14%, which is typically used by the private sector. This results in a strike price for the heat service, ranging between £40 per MW h and £67 per MW h. Assuming the cost of natural gas supply as the market price for the heat service, a CfD payment between £20 per MW h and £53 per MW h may be necessary for H₂ producers alone. Additionally, a CO₂ price of £104–£268 per ton is necessary in order for H₂ to achieve parity relative to natural gas without any financial support.

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Thus, higher market valuations of the externalities associated with CO₂ will ensure that methane-derived H₂ supply can operate independently without the need for ongoing financial subsidies. The cost of the remaining RAB for transport and storage elements amounts to £11–£18 per MW h as opposed to £19–£32 per MW h, which would be required *via* the private sector in the absence of a regulated framework. It is possible to reduce the overall cost of heat supply by securing natural gas and biomass supply contracts under approximately £17 per MW h and £90 per ton. Technology appraisals in cavern construction and operation will also lead to uncertainty reduction in the estimates for total costs. In addition, the efficient management of resource supply chains can reduce the total costs considerably as summarised in Section S3 of the ESI.†

Additional revenue from carbon capture and utilisation (CCU) can improve the economic viability of infrastructure investments. However, the overall global warming potential of the CCU process must be considered, along with the end-use market for CO₂-derived products on a case-by-case basis. New advancements in CO2 capture materials, solvents and processes have the ability to lower the cost of CO₂ abatement via both ATRs and gasification.95 However, further economic analysis must be undertaken to identify the most suitable materials for large-scale applications. Furthermore, recent developments in photocatalytic water splitting have shown the potential to operate at higher efficiencies than commercially available electrolysis technology.96 Similarly, Chen et al.97 has shown that the electro-oxidation of biomass-derived alcohols have the ability to lower the overall energy requirements relative to conventional WE. Nevertheless, additional research and development efforts are needed to increase the technology readiness levels of these technologies towards commercialisation.

7 Conclusion

ATRs with GHR and CCS have an important role (75–80% of the installed capacity) due to their ability to provide cost-effective CO_2 mitigation. The deployment of larger capacity modules are preferable in regions with high demands due to economies of scale effects. A low-carbon H₂-based heat supply can be developed cost-effectively through the deployment of reforming technologies with CCS and NETs using large scale H₂ storage in salt caverns, and CO_2 storage in deep geological reservoirs. The exact technology portfolio is likely to differ depending on the analysed region, based on spatio-temporal variations in H₂ demand, geological storage, *etc.*

It was found that a ten-fold expansion in H_2 storage capacity to approximately 65 TW h could yield a reduction in total system costs by at least 20% relative to a system with no H_2 storage. Both WE and H_2 storage compete to provide resilience and flexibility to the designed infrastructure. The WE process is primarily deployed in the absence of H_2 storage as a process for satisfying peak demands. Thus, displaying parallels with the usage of back-up fossil generation in the power sector for meeting peak demands.

The overall energy conversion efficiency of heat supply decreases from 92% (natural gas) to 58% (net-zero emissions using H_2), when considering all the infrastructural operations from the battery limit of the production plant to the use. This is mainly due to the lower resource efficiency of key technologies such as BG with CCS. A complete regional conversion of natural gas supply to H2 is unnecessary for net-zero CO2 emissions due to the availability of NETs. Cost-effective regions for locating infrastructure are distinguished by their relatively high demands for H₂ in addition to storage availability for both H₂ and CO₂. HSCs that are based on methane reforming technologies may necessitate local reinforcements to existing natural gas transmission infrastructure to manage the increased load requirements from the production facilities. Furthermore, cost-optimal regional transitions to a H₂-based heat supply exploits network connectivity through H₂ pipelines. This indicates that it is economically favourable to centralise H₂ production and expand from existing infrastructure than have a distributed mode of production. These findings imply that cost-effective transitions into H2-CO2 infrastructure in other geographies are dependent on the identification of similar regional characteristics.

Total investment capital requirements are contingent on the CapEx of H₂ storage infrastructure in addition to the production infrastructure. Transportation infrastructure for both H₂ and CO_2 contribute a relatively smaller share (11%) towards total investment requirements. Total system costs, comprising of both investment and operation elements, is mostly influenced by the natural gas price, followed by biomass price and cavern construction costs. The total cost of CO2 avoidance was closely approximated by a normal distribution with a mean of £176 per ton and a standard deviation of £18 per ton. The levelised cost of a H₂-based heat supply ranges between 5.2-8.6 pence per kW h compared to a natural gas supply at 1.1-2.8 pence per kW h.91 Over the lifetime of the infrastructure, the total cost of heat supply may be greater by a factor of 3 on average compared to present prices. A financial support mechanism such as a CfD payment of £20-£53 per MW h is necessary for H₂ producers in order to achieve price parity with natural gas until an effective CO2 price of £104-£268 per ton is reached, thereby eliminating the need for support. Furthermore, a hybrid RAB model reduces the cost contribution of transport and storage elements from £19-£32 per MW h to £11-£18 per MW h, resulting in a more affordable energy transition for the consumer. Importantly, comparable levels of financial support are likely to be required for the transition to occur in other regions, especially as natural gas is cheaper than H₂ at present.

The authors note that improvements in technologies and the resource market have the potential to influence the specific infrastructural solution. However, a key insight from this study is that the high deployment rates required for carbon-neutrality by 2050 necessitates prompt action. There is insufficient time to innovate and scale-up new technologies in the period to 2050, especially as the deployment pathway is challenging to achieve with readily available technologies, which have established supply chains. Future work should analyse the role of H₂ in tandem with other CO₂ abatement options to better understand their influence on infrastructure planning, policy frameworks and regional productivity.

Conflicts of interest

There are no conflicts to declare.

Appendices

A Resource and technology characterisation

A.1 Resources. Resources in this formulation describe primary feedstocks and intermediates (*i.e.*, natural gas, biomass, *etc.*) and energy vectors (H_2 , electricity). These resources are interconverted by process technologies, transported from one cell to another, imported, stored or retrieved at every time period in the planning horizon. Defining a complete set of feedstocks is a useful concept from a planning perspective as it becomes possible to design additional infrastructure for the feedstocks and intermediary resources in addition to the products when viable. A description of maximum import rates for importable resources is not included as it is likely that existing infrastructure (*e.g.*, gas processing terminals) will require expansion to support a low-carbon H_2 network.

The pressure levels of resources such as H₂ and CO₂ in pipelines are modelled through a discrete representation of pressure. Maximum mass flowrates in pipe flow are computed on the basis of average pipeline length (i.e., identical to the cell distance), its sizing dimensions and maximum allowable pressure drops. The process modelling software, gPROMS was used to perform pressure drop calculations using Haaland and constant friction factor correlations.98 Physical property data for H₂ was obtained using the gSAFT- γ Mie component package with the exception of the fluid viscosity term, which was obtained from the National Institute of Standards and Technology (NIST).55 Maximum allowable pressure drops were determined by ensuring that the flow velocity does not exceed the erosional velocity in pipelines. The maximum flow capacity was constrained on the basis of maximum allowable flow velocity and corresponding pressure drops through pipelines of distinct sizes. Consequently, H₂ transmission pipelines were constrained on the basis of a peak pressure drop of 20 bar across its pipeline length (approximately 80-100 km). This description enables the computation of investment decisions associated with intermediate compressor stations spaced along the pipeline. Pressure drops for CO₂ were evaluated at a range of desired flowrates and pipeline lengths, leading to the observation that it is not a constraining factor. Thus, "booster" stations were not explicitly taken into account for dense phase CO₂.

A.2 Production technologies. In this study, production pathways incorporate CCS and considers steam methane reforming (SMR), auto-thermal reforming (ATR), ATR with gas heating reforming (GHR) and biomass gasification (BG). In addition, the water electrolysis (WE) process using Proton Exchange Membrane (PEM) electrolysers is also included.

Multiple plant configurations of SMRs with CCS are explicitly considered to evaluate its overall deployment potential. All production technologies using natural gas are assumed to use the National Transmission System (NTS). Similarly, all technologies using electricity are assumed to use power from the national grid. Total sustainable UK biomass potential in 2050 was estimated to range between 200–550 TW h p.a. by the CCC, increasing from approximately 145 TW h.⁹² Liquid H₂ production is not considered and all production facilities are assumed to be capable of delivering H₂ at purities in excess of 99%.

A.2.1 Steam methane reforming (SMR). The SMR process is undoubtedly the most mature and dominant process technology for the production of H₂.⁹⁹ Approximately half of global H₂ supply is produced using this process¹⁰⁰ in view of its attractive economical performance.¹⁰¹ The process uses a pre-heated feed of methane and steam which reacts in a reformer unit to produce a syngas mixture containing CO, CO₂ and H₂. The syngas mixture undergoes further conversion with steam in the water gas shift (WGS) reactor in order to produce more H₂; this process is accompanied by a further conversion of CO into CO₂. The reforming reactions are highly endothermic and require a significant supply of heat. This process typically operates at 800-1000 °C and at pressures of 20-40 bar. The effluent stream undergoes purification using technologies such as Pressure Swing Adsorption (PSA) in order to remove CO, CO₂ and H₂O. There are two key sources of emissions in this process: (a) from the conversion of methane/CO with steam; (b) from the combustion of methane as a fuel.

Two potential plant configurations with CCS were considered promising for cost-effective CO_2 capture from the analysis presented by Amec Foster Wheeler and the International Energy Agency (IEA).⁴³ Amine based absorption technologies can be integrated with the SMR process to capture CO_2 from the syngas stream to remove 55% of all emissions at approximately 19% higher total plant costs⁴³ than a SMR plant without CCS. In this instance, the capture location is highlighted as point 1 in Fig. 13 and the resulting configuration is hereon referred to as SMR with syngas capture. The alternative is to capture a greater quantity of CO_2 from both the combustion and process gas at an overall capture rate of 90%, increasing the total system costs by 79%⁴³ compared to a standalone SMR plant, which corresponds to point 2 in the figure. This configuration is explicitly referred to as the SMR with flue gas capture in the ensuing discussion. The increase in total system costs between the two configurations can be attributed to the dilution of the CO₂ concentration in the flue gas stream. The energetic conversion efficiencies are assumed to be 73% and 70% on a higher heating value (HHV) basis for SMRs with syngas and flue gas capture respectively.⁴² The CapEx requirements are assumed to be £320 per kW and £80 per kW for a 1 GW facility of SMRs with syngas capture and flue gas capture on average.¹¹ All reformer technology costing figures are equivalent to an averaged learning rate induced cost reduction of 8% from current estimates over the time horizon.¹⁰²

A.2.2 Auto-thermal reforming (ATR). Fig. 14 shows an ATR process, where some of the natural gas feed is partially combusted with O₂ to produce syngas. Following which, the reforming reactions proceed in the same manner as in SMRs. This process is slightly exothermic with the advantage of offering good response times.¹⁰³ The ATR process can be operated at comparatively higher pressures than SMR and produces a syngas mixture with a higher concentration and partial pressure of CO₂/H₂. This offers two key benefits: (a) it reduces the total CO_2 capture costs; (b) it reduces the energy requirement for subsequent H₂ compression. In addition, it can achieve higher capture rates economically in comparison to SMRs (up to 95%) due to the higher quantities of CO₂ produced from the O₂ fired process. In contrast to SMRs, the requirement for an Air Separation Unit (ASU) increases its power requirements. A standalone ATR plant with CCS is assumed to operate at an operating pressure of 40 barg, with an efficiency of 78%.11 The CapEx requirement is estimated as £510 per kW for a 1 GW facility over the time horizon.¹¹

A.2.3 Gas heating reforming (GHR). GHR or heat exchanger reforming is used to exploit the high temperatures from the gaseous streams downstream of the reforming process to convert more natural gas to H_2 as shown in Fig. 15. GHRs can be integrated with SMRs and ATRs and operated in both series and parallel configurations although there is limited commercial experience in its use. Parallel GHRs are better described than series GHRs at larger scales whereas a series configuration has lower methane slip in addition to higher CO₂



Fig. 13 A schematic overview of the SMR process, indicating the two capture configurations included in this analysis.



Fig. 14 $\,$ A schematic overview of the ATR process, indicating the CO_2 capture location in green.



Fig. 15 A schematic overview of the ATR-GHR process.

capture rates.^{11,13} For this study, GHRs operated in a parallel configuration with ATRs are considered to operate at 40 barg with a process efficiency of 83%.¹¹ The total CapEx requirements are defined as £490 per kW on the basis of a 1 GW facility.¹¹

A.2.4 Water electrolysis (WE). In WE, water molecules are split directly into H_2 and O_2 using an electrolyser. Alkaline electrolysis using potassium hydroxide (KOH) electrolytes is a mature technology, which has been mainly used in WE applications. Technologies such as PEM and most recently, solid oxide electrolysis (SOE) have also been gaining in popularity.¹⁰⁴ WE production systems operate at a variety of scales ranging from a few kW to many MWs. When the WE process is coupled with low-carbon electricity sources, the overall CO₂ footprint is significantly reduced.¹⁰⁵

In PEM electrolysis, typical output pressures are within 2-4 MPa. All of the electrolyser systems are capable of producing H₂ at purities in excess of 99.95%. Both alkaline and PEM systems have high response rates, allowing for a rapid dispatch of H₂ when necessary. This modelling framework only considers the use of PEM-based electrolysers for the supply of H_2 . It is assumed that the required power is imported from the existing electricity grid. The model formulation assumes an output pressure of 20 barg with a process efficiency of 72%.45 There is considerable scope for improvements in the process economics through economies of scale effects as current deployment has largely been limited to niche markets.¹⁰⁶ Secondly, cost reduction potential from technology learning has been estimated to be as high as 31% in Schoots et al.¹⁰² A CapEx value of £880 per kW is assumed for the WE process on the basis of 100 MW units.^{11,46} The estimate used in this model formulation is equivalent to an averaged learning rate and scale induced cost reduction of 25% from current estimates.

A.2.5 Biomass gasification (BG). BG with CCS may have a significant role in the low-carbon H_2 production mix due to its ability to produce H_2 whilst delivering negative emissions.¹⁰⁷ The thermal efficiency of BG is significantly lower than that of fossil fuel based gasification.¹⁰⁷ There are concerns arising from the scarcity of biomass resources and the competition for limited resources in other sectors. BG with CCS is described in the model formulation with explicit definitions of its

dependencies on the electricity/gas infrastructure. The overall process efficiency is assumed to be $40\%^{49,108}$ with a H₂ output pressure of 20 barg and an overall CapEx requirement of £1100 per kW on the basis of 200 MW units.^{11,47} The net negative emissions contribution at the point of generation is estimated as 0.42 kg CO₂ per kW h.⁴⁸

A.3 Transportation technologies

A.3.1 H_2 transport. H_2 can be transported using distribution technologies such as pipelines, compressed tube trailers, trucks, ships, *etc.* It is envisaged that pipelines will be utilised as the large scale of heating demand renders the aforementioned alternatives unfavourable.¹⁰⁹ In GB, the IMRP, which converts low pressure distribution pipelines to polyethylene pipes, is scheduled to be completed in the early 2030s. Polyethylene pipes are more porous to H_2 than natural gas, although this leakage is expected to be relatively small (0.001%) when compared to the total transported volume.⁵⁰

Pipelines provide H₂ storage opportunities through the linepack capacity of the network, which is less than a quarter of natural gas but it can be used to tackle daily demand variations.^{50,110} H₂ transmission pipelines are typically constructed with low-carbon steel with an epoxy coating to prevent any metallic corrosion.⁶⁷ At present, there are at least 1600 km of high pressure H₂ pipelines in operation within the EU alone.¹¹¹ The costs of constructing a new pipeline depends on many factors - pipeline diameter, the terrain, routing of pipelines, entrenchment, etc. On average, the construction costs are assumed to be 20% higher than natural gas.¹¹² Only transmission pipelines are described in this model formulation due to the availability of existing infrastructure to support low pressure distribution of H₂. H₂ transmission pipelines of a variety of sizes: 18, 24, 36, 48 inches are described in the formulation.

A.3.2 CO_2 transport. Similarly to H₂, pipelines are the most viable and commonly used method to transport CO_2 .¹¹³ Gaseous CO_2 is typically compressed to pressures above 8 MPa in order to increase its density and reduce transportation costs. In this state, dense phase CO_2 behaves similarly to a compressible liquid with a density of approximately 900 kg m⁻³.¹¹⁴ In the US alone, at least 2500 km of pipelines are used to transport more than 40 MtCO₂ per year from natural and anthropogenic sources to sites where CO_2 is used for Enhanced Oil Recovery (EOR).¹¹⁵

The costs of CO_2 transportation through pipelines depend mainly on the distance and quantity of CO_2 transported. Offshore transportation is considerably more expensive than onshore transport due to the additional infrastructure requirements. In addition to region-specific factors, total costs are greater if there are intermediary compressor stations along the pipeline.¹¹⁶ Marine transportation of CO_2 *via* ships is not considered in this study due to the relative proximity of storage sites from the capture sources.

A.4 Storage technologies. Geological structures are capable of storing large quantities of gaseous H_2 for long periods of time.¹¹⁷ Although these structures present many benefits such

as greater working volumes and an ability to achieve higher pressures, they are limited by the need for the presence of a certain type of geology at the storage location. Depleted oil and gas fields, saline aquifers and salt caverns may be used for the storage of H₂, although there is limited operational experience in the use of the former two.9 Salt caverns represent the most economical and reliable option for storing H₂ at large scale at present. The costs of constructing a salt cavern depend on many factors - site preparation, working gas capacity, cushion gas requirements, maintenance costs, etc. Key locations with development potential for salt caverns were identified in GB by the British Geological Survey (BGS).⁸³ It is likely that significant expansions in salt cavern capacity will be required for H₂ storage compared to a natural gas based system, due to the limited commercial experience with storage of H₂ via alternative technologies.

The model formulation assumes maximum injectivity and deliverability rates of 100 MW and 200 MW per cavern respectively, given volume/pressure constraints.¹³ There is uncertainty associated with these figures and they may not be representative of the geological characteristics in all of the storage sites within GB. However, these figures should be realisable as conservative estimates. The H21 North of England study revised their cavern cost estimates from £338 per MW h to £226 per MW h in their recent report.¹³ Energy Technologies Institute (ETI) storage appraisals indicate higher costs although there is potential to reduce total costs through sharing the above ground facilities.53 Additionally, ETI report that total costs of offshore caverns are 75% more expensive than onshore caverns when three caverns are used. However, this is likely to be a pessimistic estimate when considering a greater number of caverns per overground facility as the costs of water and brine pipelines are likely to increase onshore costs relative to offshore costs. The nominal cost for a cavern in this model formulation is assumed to be £500 per MW h with offshore caverns costing approximately 30% greater than the onshore caverns. The relative impact of these assumptions on total annualised system costs is studied in Section 6.3. All caverns are assumed to be sized at 300 000 m³ and the working capacity is computed based on the operational pressure ranges. A series of geological deposits with formation pressures, P^{max} of 105 and 270 bar are distributed across GB. The minimum cavern operating pressure, P^{\min} is calculated as $0.3P^{\max}$.⁹ H₂ volumetric energy density under these conditions is used to compute the maximum working capacity per cavern. Consequently, caverns with P^{max} of 270 and 105 bar¹¹ are assumed to have maximum working capacities of 144 and 64 GW h respectively.

The availability of CO_2 storage is central to any H_2 network prospectively considering a reforming-based pathway. When injected, dense phase CO_2 compresses and fills the pore space by displacing the fluids within the pore volume. In depleted oil and gas reservoirs, most of the surface equipment can be reutilised to reduce the total costs associated with storage. The total costs of sequestering a given quantity of CO_2 depends on many factors such as the number of injection wells, well length, site development expenses, *etc.* The total injection rate into a storage site is determined using the number of injection wells in a site combined with the injectivity per well, which is estimated on average to be approximately 1.5 Mt of CO_2 per year.⁵⁶ There are uncertainties as to the maximum achievable injection rates in a given storage basin due to the uncertainties surrounding specific sub-surface interactions. There is considerable scope for improvements in the representation of region-specific geological considerations both in the case of H₂ and CO₂ as in d'Amore *et al.*¹¹⁸ This may require simplified representations of more detailed dynamic models that are capable of defining parameters such as injection rates based on previously injected volumes.

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